

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 PER-01 INR-07 MMO-01 A-01 L-03
SCA-01 SS-15 SIG-01 /041 W
-----172249Z 049568 /62
R 171950Z MAY 77
FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC 4324

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STADIS////////////////////////////////////

E.O. 11652: N/A
TAGS: AMGT, PFOR, ES
SUBJECT: EMBASSY REORGANIZATION

REFS: (A) SAN SALVADOR 1637, (B) LUBENSKY/KRIEGER ARA/MET
CONVERSATION 19 APR 77, (C) STATE 085369 TM CHANNEL

1. PAR A.3. OF PART II OF PARM (REFTEL A) PROPOSES ALL
REPORTING, ASSESSMENT, NEGOTIATION AND REPRESENTATION FUNCTIONS
FOR ALL AGENCIES, INCLUDING BIOGRAPHIC AND OTHER INTELLIGENCE
FUNCTIONS, EXCEPT THOSE ASSOCIATED WITH DAY-TO-DAY PROGRAM
ACTIVITIES, BE PLACED IN ONE SECTION, A JOINT REPORTS AND
ASSESSMENTS SECTION. THE COMMERCIAL SECTION WOULD BE ELEVATED
TO THE LEVEL OF AN EMBASSY SECTION.

2. WE DESIRE TO MOVE AHEAD QUICKLY ON THIS REORGANIZATION. OUR
TARGET DATE IS ONE OR ABOUT JULY 1 COINCIDENT WITH THE DEPARTURE
OF PRESENT POLITICAL SECTION CHIEF. AT THAT TIME WE WOULD
ASSIGN THE PRESENT ECONOMIC SECTION CHIEF, RALPH WINSTANLEY,
FSO-4, TO HEAD THE NEW SECTION FOR THE REST OF HIS TOUR (ONE
YEAR).

ASSIGNMENT OF AN FSO-5 POLITICAL OFFICER INSTEAD OF MITCHELL (REF
TEL C) AND AN FSO-6 LABOR-BIO OFFICER VICE BURBA WOULD
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BE INDICATED. THIS ARRANGEMENT WOULD ALSO GIVE US A
SMOOTHER TRANSITION ON POLITICAL REPORTING DURING
DIFFICULT POLITICAL TIMES IN EL SALVADOR AND OFFER A
BENEFICIAL AND BROADENING CAREER CHALLENGE TO A CAPABLE OFFICER.
3. THIS REORGANIZATION BASICALLY WOULD JOIN THE PRESENT POLITICAL
AND ECONOMIC (LESS COMMERCIAL) SECTIONS. IT ALSO
CONTEMPLATES INTEGRATION INTO THE NEW SECTION OF OTHER USG

REPORTING AND ASSESSMENT FUNCTIONS INCLUDING THOSE OF THE DEFENSE ATTACHE AGRICULTURAL ATTACHE, AND AID THROUGH ITS PROGRAM ECONOMIST. PREFERABLY THE RELATIONSHIP OF THIS LATTER GROUP WOULD BE SOLID-LINE (DIRECTLY SUPERVISORY) WITH THE CHIEF OF THE SECTION. IF THIS IS NOT ACCEPTABLE TO DIA, DOA AND AID A DOTTED-LINE (COORDINATIVE) RELATIONSHIP IS PROPOSED. IN ANY EVENT DIRECT ACCESS OF DATT AND AGATT TO THE AMBASSADOR AND THE AID PROGRAM ECONOMIST TO THE AID DOM WOULD BE GUARANTEED, AGENCY REQUIREMENTS WOULD BE FULFILLED AND SUPPORTED, AND SEPARATE CHANNELS OF COMMUNICATION WOULD STILL BE UTILIZED. DIFFERING VIEWS AND EXPRESSIONS OF DISSENT WOULD BE ENCOURAGED. WE ARE CONVINCED THAT WITH THE COOPERATION OF THE AGENCIES INVOLVED A MORE EFFECTIVE AND COORDINATED REPORTING, ASSESSMENT AND NEGOTIATIONS ACTIVITY, ALSO TO THEIR BENEFIT, WILL RESULT. WE WISH TO EMPHSIZE THA THE VERY NATURE OF THE CURRENT SITUATION IN EL SALVADOR PREVENTS A PACKAGED OR CAPSULED APPROACH TO REPORTS AND ASSESSMENTS--WHAT IS MILITARY IS POLITICAL, ECONOMIC OVERLAPS POLITICAL AND VICE VERSA (E.G. AGRARIAN REFORM), AGRICULTURE AND DEVELOPMENT ARE BOTH ECONOMIC AND POLITICAL AND DISCRETE LINES AMONG THEM CANNOT BE DRAWN.

4. ORGANIZATION CHART WOULD SHOW AMBASSADOR AND BENEATH HIM THE DCM WITH DIRECT SUPERVISION OVER THREE LEVELS OF ACTIVITIES: FIRST, SUPPORT, WITH THE JOINT REPORTS AND ASSESSMENT SECTION AND THE JOINT ADMINISTRATIVE SECTION; SECOND, OPERATIONS AND PROGRAMS, WITH AID, PEACE CORPS, MILITARY GROUP OR OFFICE OF DEFENSE COOPERATION, COMMERCIAL, PUBLIC AFFAIRS WITH INFORMATION AND CULTURAL, AND CONSULAR; LIMITED OFFICIAL USE

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THIRD, SPECIAL PROJECTS, WITH CENTRAL AMERICAN RESEARCH STATION, INTER-AMERICAN GEODETIC SURVEY, INSECTS AFFECTING MAN, ANIMAL DISEASES, AND MEDITERRANEAN FRUIT FLY. THE JOINT REPORTS AND ASSESSMENTS SECTION WOULD HAVE A CHIEF OF SECTION (FSO-3) WITH TWO JUNIOR FSO'S (FSO-4 AND FSO-6) ONE TO PERFORM POLITICAL AND/OR ECONOMIC REPORTING DEPENDING ON THE SPECIALIZATION OF THE SECTION CHIEF, AND THE OTHER LABOR, BIOGRAPHIC AND OTHER REPORTING. IN A SOLID-LINE OR DOTTED-LINE RELATIONSHIP UNDER THE SECTION CHIEF WOULD ALSO COME THE DEFENSE ATTACHE, AGRICULTURAL ATTACHE AND DEVELOPMENT ECONOMIST. (ORGANIZATION CHART IS BEING POUCHED TO KRIEGER ARA/MGT.)

5. ALL MEMBERS OF THE SECTION WOULD BE PREPARED TO PARTICIPATE IN NEGOTIATIONS WITH, AND REPRESENTATIONS TO, GOVERNMENT MINISTRIES AND OTHER AGENCIES AS MAY BE INDICATED. ONCE POLICIES ARE ESTABLISHED, HOWEVER, AND BASIC AGREEMENTS FOR PROGRAMS ARE NEGOTIATED, WE WOULD ANTICIPATE PROGRAM AGENCIES WORKING OUT DETAILS OF PROJECTS UNDER THOSE AGREEMENTS. THUS AID AND PC WOULD CONTINUE TO WORK OUT THE DETAILS OF ITS

PROJECTS WITH THE LOCAL GOVERNMENT AND THEIR WASHINGTON HEADQUARTERS. BUT THE JOINT REPORTS AND ASSESSMENT SECTION WOULD MONITOR AGREEMENTS AND COMMITMENTS TO INSURE THAT ALL ARE MADE AND KEPT IN ACCORDANCE WITH INTERNATIONAL LAW AND US POLICY, THAT THERE IS PROPER COORDINATION WITH THE DEPARTMENT OF STATE ON ALL NEGOTIATIONS (AS FAILED TO OCCUR IN INITIAL STAGES OF THE MEDITERRANEAN FRUIT FLY AGREEMENT), AND THAT THERE IS AGREEMENT WITH THE SALVADORAN GOVERNMENT OVER WHAT THE MUTUAL COMMITMENTS ARE (CURRENTLY AT A FIRST REVIEW WITH STAFF LEVEL AT FOREIGN MINISTRY THERE APPEARS TO BE SIGNIFICANT PARITY). THE "REPRESENTATIONS" WE ARE TALKING ABOUT WOULD BE GENERALLY THOSE INSTRUCTED BY THE DEPARTMENT TO EXPRESS A US POSITION, TO MAKE A PLEA FOR SUPPORT IN INTERNATIONAL FORUMS, OR TO ACHIEVE SOME OTHER SPECIFIC OBJECTIVE WITH THE LOCAL GOVERNMENT.

6. THE SECTION CHIEF WOULD HAVE THE FOLLOWING BASIC TASKS: 1) COORDINATION OF ALL REPORTS, ASSESSMENTS, NEGOTIATIONS AND REPRESENTATIONS; 2) WITH ALL MEMBERS OF HIS SECTION, LIMITED OFFICIAL USE

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PREPARATION OF A REPORTING PROGRAM, A SETTING PRIORITIES TO INSURE BALANCED REPORTING WITH NO SIGNIFICANT GAPS; 3) PREPARATION OF REPORTS AND ASSESSMENTS IN ACCORDANCE WITH HIS OWN SPECIALTY; 4) WITH OTHER MEMBERS OF THE SECTION ADVICE TO THE AMBASSADOR AND DCM ON THE SITUATION; 5) COORDINATION, WITH ALL PROGRAM AGENCIES AND OFFICES, AND WITH SPECIAL PROJECTS, THEIR NEEDS FOR SITUATION ASSESSMENTS, INCLUDING CONTRACT ASSESSMENTS PAID OUT OF AGENCY FUNDS, TO INSURE NEEDED COVERAGE, PREVENT DUPLICATION, AND ASSESS DIFFERENCES AND CONFLICT.

7 THE DCM UNDER THE AMBASSADOR WILL BE RESPONSIBLE FOR DIRECTION OF THE POLICY PLANNING FUNCTION AND INTEGRATION OF THE REPORTS AND ASSESSMENT FUNCTION, THE ADMINISTRATIVE SUPPORT FUNCTION AND ALL PROGRAMS AND PROJECTS. A STRONGER EFFORT WILL BE MADE TO INTEGRATE ALONG FUNCTIONAL LINES (HORIZONTALLY) AS WELL AS AGENCY LINES (VERTICALLY).

8. WHEN ASSIGNMENT OF PRESENT SECRETARIES IN THE ECONOMIC AND POLITICAL SECTIONS ENDS, WE BELIEVE ONE SECRETARY CAN SERVE THE JOINT SECTION. THIS NEED MUST BE ASSESSED AFTER NEW ORGANIZATION IS IN EFFECT.

9. ADEQUATE SPACE WILL BE AVAILABLE FOR THE JOINT SECTION WITHOUT COST FOR ALTERATIONS.

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